## HOUSING STOCK CHARACTERISTICS

## Housing Conditions

In February of 2007, a City-wide windshield survey was conducted to identify general housing conditions. The condition of housing was assessed by an exterior survey of quality, condition and improvement action. Information compiled by the survey included five structural categories: foundation, roofing, siding, windows, and electrical; and two supplemental categories: frontage improvements and additional factors. Based on scores assigned to the five categories, each housing structure was rated as being in sound or dilapidated condition, or in need of minor, moderate, or substantial repairs. The information collected during the survey is summarized in Table 1, Housing Condition Survey.

A total of 14,656 properties were visually inspected, although a detailed survey form was not completed for each property. The exterior condition of each home was noted, including the condition of the roof, chimney, and gutters; porches, stairs, and garage; doors and windows; exterior surfaces; and foundation. The vast majority of the housing surveyed was found to be in good condition and was not in need of rehabilitation or replacement, though 40.2 percent ( 7,328 units) are considered to need some form of rehabilitation. However, 16 units were considered dilapidated and in need of replacement.

The greatest concentration of housing units in need of repair are located in the City's four Community Development Block Grant (CDBG) areas. Nearly half (47 percent) of the housing units in the target areas were in need of rehabilitation. The units in the target areas were constructed during 1940-1960. Of the 5,906 units surveyed within the target areas, 2,648 required repairs to address structural damage, and 166 of these required immediate attention to correct existing structural damage. One housing unit has major structural damage.

Typical structural defects observed included roofs in need of replacement (missing or peeling asphalt shingles, etc.), sagging porches and rotten porch railings, damaged siding, peeling paint, broken steps, and missing roof gutters. A number of the homes had outbuildings (such as detached garages or sheds) that were in poor condition or that appeared to be tipping over. The homes observed to be in need of replacement were generally pre-1930s era cottages and bungalows. Some were located on the margins of neighborhoods adjacent to industrial and/or commercial uses. A number of small 1950s-era multifamily buildings were also identified as in need of substantial rehabilitation. These buildings appeared to be structurally sound but were in need of rehabilitation, maintenance, and cosmetic improvements.

TABLE 1
Housing Condition Survey Summary - 2007

| Housing <br> Type | Sound | Minor | Moderate | Substantial | Dilapidated | Total |
| :---: | :---: | ---: | :---: | :---: | :---: | :---: |
| Single | 7,806 | 5,149 | 322 | 56 | 10 | 13,343 |
| Mobile | 215 | 50 | 35 | 15 | 4 | 319 |
| Duplex | 476 | 350 | 118 | 6 | 2 | 952 |
| Multifamily | 2,446 | 1,129 | 93 | 5 | 0 | 3,673 |
| Total | 10,943 | 6,678 | 568 | 82 | 16 | 18,287 |
| Percent | $59.8 \%$ | $36.5 \%$ | $3.1 \%$ | $0.5 \%$ | $0.1 \%$ | $100.0 \%$ |
|  |  |  |  |  |  |  |

## Conclusions

The City's housing stock is in good condition. However, a third of the City's housing stock is more than 40 years old and may require more regular maintenance and repair. Some of the more recent housing stock may also be in need of rehabilitation, particularly small multifamily rental buildings. Programs which assist lower-income and/or elderly homeowners with home maintenance and repair should continue to be an important part of the City's housing program. Programs assisting apartment owners with rehabilitation and maintenance also should continue. These programs should target smaller (2-4 unit) complexes as well as the larger (5+ unit) complexes that have benefited in the past.

The City takes a proactive approach toward housing conditions through its housing rehabilitation programs. The City has used Community Development Block Grant (CDBG) funds to provide rehabilitation assistance. Over the last housing element period 125 units were rehabilitated. The goal of the 2008-2014 period is for the rehabilitation of 150 more units including rental properties.

## Existing Housing Characteristics

The proportion of single-family units increased significantly since 1990, while the proportion of 5+ unit housing structures (i.e., multifamily) has decreased in the City. For example, single-family units comprised 65.35 percent of the housing stock in 1990 and 70.6 percent in 2000. At the same time, $5+$ unit housing structures were 19.7 percent in 1990 and now represent 17.1 percent of the housing stock.

TABLE 2
Housing Units By Type

|  | 1980 |  | 1990 |  | $\mathbf{2 0 0 0}$ |  | $\mathbf{2 0 0 6}$ |  |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :---: |
| Unit Type | Number | Percent | Number | Percent | Number | Percent | Number | Percent |
| Single-Family | 7,155 | 65.5 | 10,046 | 65.3 | 13,451 | 70.6 | 16,093 | 72 |
| 2-5 Units | 928 | 8.5 | 1,621 | 10.5 | 1,741 | 9.1 | 2,014 | 9 |
| 5+ Units | 2,565 | 23.5 | 3,038 | 19.7 | 3,250 | 17.1 | 3,919 | 17.5 |
| Mobile Home | 279 | 2.6 | 695 | 4.5 | 602 | 3.2 | 319 | 1.5 |
| TOTALS | 10,927 | $100 \%$ | 15,400 | $100 \%$ | 19,044 | $100 \%$ | 22,345 | $100.0 \%$ |

Source: 1980 and 1990, and 2000 US Census, 2006 American Community Survey
Approximately, 17.0 percent of the total housing stock (occupied and vacant units) was built from 1990 to 2000. Another 18.2 percent of the housing stock was built between 1980 and 1989. Over the past 8 years another 18.7 percent of the housing stock has been constructed.


Source: 2000 Census and City building permit information
Substandard housing indices, without physical inspection, can generally be judged as overcrowding, units lacking complete plumbing, and constructed before 1940 without diligent maintenance. In the City, renter households are more likely to live in units that are overcrowded or lacking complete plumbing facilities. In addition, 5.1 percent of total housing was built before 1940. This supports the need for rehabilitation programs to assist both renter and homeowner housing. In the County, 13.9 percent of the housing units were overcrowded, while 6.5 percent were built before 1940 .

TABLE 3
Indicators of Substandard Housing - 2000

| CITY |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Indicators | Renters |  | Owner |  |
|  | Number | Percent | Number | Percent |
| Overcrowded* | 1,783 | 22 | 806 | 7.9 |
| Lacking Complete Plumbing Facilities | 81 | 1 | 27 | 0.3 |
| Built 1939 or Earlier | 410 | 5 | 527 | 5.2 |
| COUNTY |  |  |  |  |
| Indicators | Renter |  | Owner |  |
|  | Number | Percent | Number | Percent |
| Overcrowded* | 11,918 | 21.6 | 8,202 | 9.1 |
| Lacking Complete Plumbing Facilities | 470 | 0.9 | 357 | 0.4 |
| Built 1939 or Earlier | 3,911 | 7.1 | 5,457 | 6.1 |

Source: 2000 Census
*HCD NOTE: This is not intended to represent a complete analysis of overcrowding. Please see the section regarding overcrowded for the requisite analysis.

## Residential Construction Trends

An average of 584 units a year were constructed in the City over the last seven years for a total of 4,085 housing units. Of the new homes 69.6 percent were conventional single-family units, and 31.3 percent were multifamily units in large complexes containing structures with more than five units. Of the new single-family units constructed during this time period the City estimates that approximately 7 percent also constructed second dwelling units on the property.

TABLE 4
Building Permits By Year

| Year | Single-Family <br> Units | $\mathbf{2 - 4}$ units | 5+ Multifamily <br> Units |
| :---: | :---: | :---: | :---: |
| 2000 | 250 | 55 | 34 |
| 2001 | 286 | 45 | 78 |
| 2002 | 325 | 26 | 56 |
| 2003 | 450 | 72 | 125 |
| 2004 | 500 | 50 | 188 |
| 2005 | 456 | 25 | 275 |
| 2006 | 375 | 38 | 75 |
| 2007 | 200 | 42 | 59 |
| Total | 2,842 | 353 | 890 |

Source: City Building Permit Records Through December 2007.

TABLE 4
Pending Housing Developments

| Developer/ <br> Development Name | Number/Type of <br> Units | Unit Size <br> (sq. ft.) | Price Range | Status |
| :--- | :---: | :---: | :---: | :---: |
| Sunvista Home <br> Builders | 120 Single-Family | $1,200-2,400$ | $\$ 430,000-$ <br> $\$ 650,00$ | UC |
| Sierra Lofts | 45 Townhomes | 1,300 | $\$ 300,000$ | A |
| Charleston Senior <br> Villa | 40 Multifamily | $650-750$ | $50 \% \mathrm{AMI}$ <br> LIHTC | A |
| Meadowbrook <br> Apartments | 120 Multifamily | $750-1,200$ | $30 \%-60 \%$ AMI <br> LIHTC and <br> MHP | UC |
| Status: C = Complete; UC = Under Construction; A = Approved (Tentative or Final Map) <br> Sources: City, and discussions with developers |  |  |  |  |

## Vacancy Trends

Vacancy trends in housing are analyzed using a "vacancy rate" which establishes the relationship between housing supply and demand. For example, if the demand for housing is greater than the available supply, then the vacancy rate is low, and the price of housing will most likely increase. Additionally, the vacancy rate indicates whether or not the City has an adequate housing supply to provide choice and mobility. HUD standards indicate that a vacancy rate of five percent is sufficient to provide choice and mobility.

In 2000, the Census reported a vacancy rate of 3.8 percent. The State Department of Finance (DOF) Population Research Unit publishes an annual estimate of population, housing units, vacancy, and household size for all incorporated cities in the State. In 2002, the DOF estimated the vacancy rate for all housing units in the City was 3.59 percent. However, the DOF estimate is for all housing unit types and does not exclude seasonal, recreational, or occasional use and all other vacant. Table 48, Occupancy Status of Housing Stock, shows the characteristics of the City's vacant housing units per the 2000 Census.

TABLE 5
Occupancy Status of Housing Stock

| TYPE | NUMBER |
| :--- | :---: |
| Occupied | $\mathbf{1 8 , 3 4 3}$ |
| Vacant | $\mathbf{7 0 1}$ |
| For Rent | 326 |
| For Sale Only | 184 |
| Rented/Sold, Not Occupied | 34 |
| For Seasonal/Recreational or <br> Occasional Use | 107 |
| For Migrant Workers | 0 |
| Other Vacant | 50 |

Source: 2000 Census

## Multifamily Vacancy

The City prepares an annual citywide survey of apartments and publishes data on vacancy rates and rental rates. A total of 2,392 multifamily units were surveyed for rent levels and vacancies. According to the results of the most recent October 2007 survey the overall apartment vacancy rate was 1.61 percent. Rates are especially low for twoand three-bedroom units, at 2.1 and 0.99 percent, respectively. In the five subsidized apartments surveyed, there were waiting lists in almost all properties and no vacancies. Low vacancy rates often stimulate higher rental rates, and as a result, very low- and low-income households often pay more than 30 percent of their income towards rent.

Vacancy rates are not available for single-family home rentals, however, based on discussions with local property management companies, single-family rentals are in high demand. Most units are rented or leased before they actually become vacant and many prospective tenants are turned away because of a lack of rentals. It is estimated that the inventory of single-family home rentals has declined, although there is no hard data available to document this theory. This has increased the demand for multifamily units.

TABLE 6
Apartment Vacancy Rates October 2005, 2006, and 2007

|  | October <br> $\mathbf{2 0 0 5}$ | October <br> $\mathbf{2 0 0 6}$ | October <br> $\mathbf{2 0 0 7}$ |
| :--- | :---: | :---: | :---: |
| Total Surveyed Units | 2,950 | 2,168 | 2,392 |
| Vacant/Available for Rent | 65 | 21 | 39 |
| Vacancy Rate | 2.2 | 0.96 | 1.61 |

Source: Community Development Department

TABLE 7
Apartment Vacancy Rates by Size October 2006 and October 2007

|  | One Bedroom |  | Two Bedroom |  | Three Bedroom |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | Oct. 06 | Oct. 07 | Oct. 06 | Oct. 07 | Oct. 06 | Oct. 07 |
| Total Surveyed | 1,002 | 1,102 | 950 | 995 | 176 | 181 |
| Vacant/Available for Rent | 8 | 27 | 10 | 21 | 2 | 2 |
| Vacancy Rate | 0.79 | 2.46 | 1.05 | 2.1 | 1.15 | 0.99 |
| Vacant and Under <br> Rehabilitation | 8 |  |  |  |  |  |

Source: Community Development Department

## 2.2.d (2) Single-Family Vacancy

According to the California Association of Realtors, there were a total of 139 singlefamily listings in the City on December 17, 2007. The estimated vacancy rate for singlefamily dwellings is 1 percent based on a total of 14,364 single-family units. This indicates a "tight" housing market resulting in increased demand for new housing, but insufficient supply to meet that demand. This effect will further decrease affordability of single-family housing.

## Housing Costs and Affordability

One of the major barriers to housing availability is the cost of housing. In order to provide housing to all economic levels in the community, a wide variety of housing opportunities at various prices should be made available. The following table describes the acceptable monthly payment for households in the four major groups: very low-, low-, moderate- and above moderate-income.

TABLE 8
Income Groups By Affordability (2007)

| Income Group | Income Range | Ideal Monthly Payment * |
| :---: | :---: | :--- |
| Very Low | Less Than $\$ 24,000$ | Less Than $\$ 600$ |
| Low | $\$ 24,001-\$ 38,400$ | $\$ 600$ to $\$ 960$ |
| Moderate | $\$ 38,401-\$ 57,600$ | $\$ 960$ to $\$ 1,440$ |
| Above Moderate | Greater Than $\$ 57,600$ | Greater Than $\$ 1,440$ |

Source: 2007 HUD AMI at $\$ 48,000$; * $30 \%$ of income equal to monthly payment

## Single-Family Sales Units

Since 1999, the median single-family home sale price ranged from a low of \$198,682 to a current high of $\$ 372,602$. This means that home prices are increasing at about 10.9 percent a year, which out paces the area income growth by 3.5 percent. While home
prices are increasing, the 2007 median sale price is still substantially lower than the State's 2007 median sales price of $\$ 497,110$. In December, 2007, there were 140 single-family units listed for sale in the City ranging from a $\$ 123,000$ one-bedroom/onebath "fixer-upper" home to a $\$ 950,00013$-bedroom home with a pool.

TABLE 9
Median Single-Family Sales Price (1999-2007)

| Year | Number of Sales | Median Sales Price |
| :---: | :---: | :---: |
| 2007 | 874 | $\$ 372,602$ |
| 2006 | 867 | $\$ 362,685$ |
| 2005 | 861 | $\$ 350,475$ |
| 2004 | 705 | $\$ 325,000$ |
| 2003 | 493 | $\$ 300,000$ |
| 2002 | 442 | $\$ 250,000$ |
| 2001 | 500 | $\$ 215,000$ |
| 2000 | 375 | $\$ 202,602$ |
| 1999 | 426 | $\$ 198,682$ |

Source: Association of Realtors

## Rental Units

According to the 2006 American Community Survey, the median rent was \$720 in the City, compared to $\$ 695$ for the County. In a recent October 2007 survey, conducted by the City, the total median rent for multifamily dwellings was $\$ 810$. Rents ranged from $\$ 545$ for a studio apartment, to $\$ 1,240$ for a three-bedroom.

A total of six properties are subsidized in the City. The median rents of those apartments financed through the Low Income Tax Credit Program, ranging from \$460 for a 1-bedroom to $\$ 702$ for a 3-bedroom.

TABLE 10
Current Median Rents*

| Bedroom Type | Median Tax Credit Rents | Median Market Rents |
| :---: | :---: | :---: |
| Studio | NA | $\$ 565$ |
| One-Bedroom | $\$ 460$ | $\$ 640$ |
| Two-Bedroom | $\$ 565$ | $\$ 810$ |
| Three-Bedroom | $\$ 702$ | $\$ 1,102$ |

Note* Rents are net rents, apartment utilities are $\$ 42$ for a studio, $\$ 54$ for a 1-bedroom, $\$ 63$ for 2-bedroom, $\$ 75$ for 3-bedroom, and $\$ 90$ for 4-bedroom

## Affordability

Affordability is defined as a household spending 30 percent or less of household income for shelter. Shelter is defined as gross rent or gross monthly owner costs. Gross rent is the contract rent, plus utilities. In most cases, the contract rent includes payment for
water, sewer and garbage. "Gross monthly owner costs" includes mortgage payments, taxes, insurance, utilities (including gas and electric), condominium fees, and site rent for mobilehomes.

As noted on Table 11, 45 percent of renter households pay in excess of 30 percent of their income for shelter. To put this in perspective, Table 11, Affordable Rental Rates, shows the current 2007, income ranges based on the Area Median Income (AMI) of $\$ 48,000$ along with the "affordability range." For instance, a very low-income family of four can generally afford a total of $\$ 537$ a month for rent and utilities in a 2-bedroom apartment. The current market rental rates are affordable to those households with moderate- and above moderate-income. Most low income households could afford a studio, 1-bedroom, or 2-bedroom, market-rate unit.

TABLE 11
Affordable Rental Rates

| Income Range | Maximum Affordability |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Studio | One <br> Bedroom | Two <br> Bedroom | Three <br> Bedroom | Four <br> Bedroom |
| Less Than $\$ 24,000$ | $\$ 558$ | $\$ 546$ | $\$ 537$ | $\$ 525$ | $\$ 510$ |
| $\$ 24,001-\$ 38,400$ | $\$ 918$ | $\$ 906$ | $\$ 897$ | $\$ 885$ | $\$ 870$ |
| $\$ 38,401-\$ 57,600$ | $\$ 1,398$ | $\$ 1,386$ | $\$ 1,377$ | $\$ 1,365$ | $\$ 1,350$ |
| Greater Than $\$ 57,600$ | $>\$ 1,398$ | $>\$ 1,386$ | $>\$ 1,377$ | $>\$ 1,365$ | $>\$ 1,350$ |

Apartment utilities are $\$ 42$ for a studio, $\$ 54$ for a 1-bedroom, $\$ 63$ for 2-bedroom, $\$ 75$ for 3-bedroom, and $\$ 90$ for 4-bedroom.

While shelter costs for rental units are generally figured to be affordable at 30 percent of gross income, households are able to obtain a mortgage loan based on 35 percent of gross income. This is subject to individual credit and budgeting conditions and those with less revolving loan-type debt can generally find financing for a more expensive home. For instance, using the income categories, very low-income households in the City could afford a home up to \$71,103; however, currently there are no homes available at that price.

## Conclusions

Since 2000, home prices and rents in the City have increased at a faster rate than household income. Many households in the City spend more than a third of their income on housing. The number of households that can comfortably afford the median priced home in the City - and the number that can afford the median priced apartment - has declined since 2000. Programs to assist moderate-income first-time buyers and lower-income renters could help narrow the affordability gap.

